

Message Text

PAGE 01 MONTEV 01319 01 OF 02 222026Z

70

ACTION SS-25

INFO OCT-01 ISO-00 /026 W

----- 125117

R 221930Z APR 75

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 8724

C O N F I D E N T I A L SECTION 1 OF 2 MONTEVIDEO 1319

EXDIS

E.O. 11652: GDS

TAGS: ELAB, UY

SUBJECT: AIFLD

REF: STATE 086292

FOR ARA AMBASSADOR RYAN

1. I AM PLANNING, AS YOU KNOW, TO BE IN WASHINGTON DURING THE WEEK OF MAY 4 FOR CONSULTATIONS ON AIFLD AND OTHER MATTERS. AS FOR AIFLD, SINCE I HAVE NOT PREVIOUSLY HAD OPPORTUNITY TO DISCUSS THIS WITH YOU, I THOUGHT I SHOULD GIVE YOU MY CONCEPT OF THESE CONSULTATIONS WITH REQUEST THAT YOU ALSO SHARE THIS WITH AURELIA BRAZEAL AND JACK SMITH WHO WILL BE SETTING UP ARRANGEMENTS FOR SPECIFIC MEETINGS.

2. THE RECOMMENDATIONS CONTAINED IN MVD 958 WERE THE RESULT OF OVER A YEAR OF CAREFUL APPRAISAL OF THE PROBLEM OF AIFLD AND OF LABOR IN THIS COUNTRY AND REPRESENTED A SECOND CT REVIEW ON THIS MATTER WHICH CONFIRMED THE FIRST RECOMMENDATION MADE LAST JUNE. IN EACH CASE THE CT WAS UNANIMOUS IN ITS RECOMMENDATION. IN THE FIRST RECOMMENDATION WE INDICATED OPENMINDEDNESS AS TO A POSSIBLE MEANS OF ATTAINING AIFLD/LABOR OBJECTIVES HERE WITHOUT THE DEFICIENCIES OF THE AIFLD FORMULA AS WE SEE IT IN OPERATION IN THIS COUNTRY. THE ONLY REASON WHY WE DID NOT PRESS FORWARD FOR A DECISION AT THAT TIME WAS AIFLD'S VIOLATION OF SECURITY IN HANDLING THIS EMBASSY'S RECOMMENDATION IN SUCH A WAY AS TO PUT THE USG IN A BAD POSITION IN THIS COUNTRY BEFORE IT HAD HAD
CONFIDENTIAL

PAGE 02 MONTEV 01319 01 OF 02 222026Z

OPPORTUNITY TO MAKE A DECISION ON THE EMBASSY'S RECOMMENDATION AND TO INFORM URUGUAYANS CONCERNED. WE THEREFORE SUGGESTED POST-PONEMENT AND A FURTHER REVIEW. THE SECOND REVIEW, MADE AGAIN AFTER MOST EXHAUSTIVE DEBATE AND EXAMINATION IN THIS EMBASSY,

RESULTED IN A UNANIMOUS RECOMMENDATION FOR CLOSING THE AIFLD PROGRAM FOR THE REASONS STATED IN DETAIL IN THAT RECOMMENDATION. IN ADDITION, IT INDICATES A POSSIBLE MEANS BY WHICH, IN A STRICTLY LABOR-TO-LABOR, NON-GOVERNMENTAL PROGRAM, THE OBJECTIVES OF HELPING DEMOCRATIC LABOR CURRENTS MIGHT BE MET WITHOUT THE DEFECTS OF THE PRESENT METHOD. WHILE IT IS NORMALLY THE ROLE OF THE DEPARTMENT OF STATE AND WASHINGTON AGENCIES TO DEVISE POLICY FORMULAS OF THIS NATURE, I WAS SPECIFICALLY ASKED TO CONSIDER POSSIBLE ALTERNATIVES DURING MY CONSULTATIONS IN WASHINGTON IN SEPTEMBER AND AGAIN IN JANUARY AND THIS SUGGESTION HAS RESULTED FROM THE CT'S EXAMINATION OF THIS PROBLEM. IT SHOULD NOT BE TAKEN, HOWEVER, AS SOMETHING WHICH THE CT STRONGLY RECOMMENDS; BUT IS AN ALTERNATIVE WHICH, AS WE SEE IT UP TO NOW, COULD BE PUT INTO EFFECT IF LABOR HAS INTEREST. THERE MAY BE OTHER BETTER WAYS.

3. AS YOU KNOW ALVA MOORE, THE LOCAL HEAD OF AIFLD, WENT TO WASHINGTON LAST MONTH AND PARTICIPATED IN VARIOUS MEETINGS ON THIS SUBJECT. I AM GLAD HE HAD THE OPPORTUNITY TO DO SO AND HE HAS REPORTED TO ME FULLY AS TO HIS CONSULTATIONS. I HAVE ALSO RECEIVED A MEMORANDUM FROM JACK SMITH COVERING THE POINTS WHICH WERE MADE BY ALVA IN ONE OF THESE MEETINGS. MOORE HAS INFORMED ME THAT HE ALSO PLANS TO BE IN WASHINGTON WHEN I AM. WHAT I WISH TO BE UNDERSTOOD IS THAT WHILE ANY RETURN BY MOORE TO CONSULT WITH HIS HEADQUARTERS IS HIS OWN AFFAIR, IT IS OUR VIEW THAT HE HAS ALREADY MADE HIS CASE TO DEPARTMENT/AID AND I DO NOT, FOR MY PART, FORESEE THAT I AM COMING TO WASHINGTON TO DEBATE WITH HIM ON THIS ISSUE. I AM COMING THERE RATHER TO DISCUSS WITH DEPARTMENT OF STATE AND AID THE MATTER OF A USG DECISION ON A SERIOUS RECOMMENDATION MADE BY THIS CT. I WOULD EXPECT THAT ARRANGEMENTS FOR THIS CONSULTATION WILL BE MADE, INCLUDING ACCESS TO THE APPROPRIATE PEOPLE IN A POSITION TO MAKE DECISION, SO THAT A DECISION CAN AND WILL BE MADE. I WILL BE PREPARED TO DEAL WITH THE QUESTION POSED IN THE MEMORANDUM MENTIONED IN PARA 2 REFTTEL, AND WILL ALSO BE GLAD TO DISCUSS WITH DOHERTY AND MOORE THE SEPARATE ISSUE OF A POSSIBLE ALTERNATIVE PROPOSAL FOR A REAL LABOR-TO-LABOR PROGRAM.

CONFIDENTIAL

PAGE 03 MONTEV 01319 01 OF 02 222026Z

4. REFTTEL SUGGESTS THAT WHILE URUGUAY WOULD BE REVIEWED AS A SEPARATE CASE, ITS POSSIBLE IMPLICATIONS FOR OTHER COUNTRIES MAY REQUIRE MORE TIME THAN A JUNE 30 TERMINATION OF AIFLD WOULD ALLOW. WHILE I AND THE CT WOULD HAVE NO OBJECTION, IF IT IS NECESSARY FOR APPROPRIATED NOTICE TO AFFECTED PERSONNEL AND THE GOU, AND FOR TERMINATION STEPS TO BE TAKEN, TO ADD ANOTHER MONTH OR TWO TO THE TIMETABLE, WE DO NOT BELIEVE THAT THE URUGUAY CASE SHOULD BE INVOLVED WITH LARGER DECISIONS CONCERNING ARA AS A WHOLE. FOR OUR PART, WE BELIEVE WE HAVE IDENTIFIED A PROBLEM HERE AND WE WISH IT TO BE SOLVED. NO PURPOSE IS GOING TO BE SERVED IN URUGUAY BY DELAYING A SOLUTION HERE BECAUSE OF THE ASSUMPTION THAT THE ARGUMENTS MAY APPLY ELSEWHERE. IF SUCH OTHER CASES EXIST, THEY CAN AND SHOULD, WE BELIEVE, BE HANDLED SEPARATELY.

5. FINALLY, SHOULD IT BE DECIDED THAT ALF/CIO WOULD LIKE IN THE FUTURE TO CARRY OUT A LABOR-TO-LABOR PROGRAM AS WE HAVE SUGGESTED MIGHT BE DESIRABLE, IT SHOULD BE UNDERSTOOD THAT NO ABRUPT TRANSITION FROM ONE TO THE OTHER SHOULD BE UNDERTAKEN OR WOULD BE APPROVED BY ME OR THE CT. IT WILL NOT MEET OUR CONCERNS, IN EFFECT, TO TAKE DOWN THE AIFLD SIGN AND HANG UP AN AFL-CIO SIGN. WHAT WE WILL REQUIRE IS A REAL AND TOTAL CLOSE-OUT OF THE AIFLD PROGRAM HERE. UNTIL SUCH TIME AS AFL/CIO MIGHT DECIDE ON WHEN

TO COME BACK IN HERE, WHICH WE THINK IN NO CASE SHOULD OCCUR BEFORE A MINIMUM OF SIX MONTHS, INTEREST AND SUPPORT FOR NON-COMMUNIST LABOR HERE CAN CONTINUE TO BE SHOWN BY OTHER MEANS.

6. YOU SHOULD KNOW. FINALLY, I BELIEVE, THAT MY PERSONAL RE-

CONFIDENTIAL

PAGE 01 MONTEV 01319 02 OF 02 222012Z

70

ACTION SS-25

INFO OCT-01 ISO-00 /026 W

----- 124917

R 221930Z APR 75

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 8725

C O N F I D E N T I A L SECTION 2 OF 2 MONTEVIDEO 1319

EXDIS

LATIONSHIP WITH ALVA MOORE, AND THIS GOES WITH ALL CT MEMBERS WHO HAVE PARTICIPATED IN THIS DECISION, ARE VERY GOOD. WE ALL RESPECT HIM AS A PROFESSIONAAL IN HIS FIELD AND BELIEVE THAT HE HAS DONE A GOOD JOB. IT IS NOT, OBVIOUSLY, ANY PROBLEM WITH ALVA MOORE THAT WE HAVE--IT IS A PROBLEM WITH THE AIFLD FORMULA AS IT SEEKS TO SUPPORT AND DEVELOP "FREE DEMOCRATIC LABOR" IN A SITUATION SUCH AS IN URUGUAY TODAY WHERE THIS CANNOT BE DONE. IT IS ALSO, AS YOU KNOW, THE DEFECTS OF USG ASSOCIATION WITH THIS EFFORT UNDER THESE CIRCUMSTANCES WHICH CONCERN US GREATLY. A PURELY LABOR-TO-LABOR, NON-USG EFFORT COULD, WE BELIEVE, BE ANOTHER MATTER.

7. I WILL LOOK FORWARD TO SEEING YOU IN WASHINGTON ON THIS AND OTHER MATTERS.

SIRACUSA

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, REPORTS, TEXT ON MICROFILM ONLY, LABOR INSTITUTES, INTERAGENCY MEETINGS, LABOR OBJECTIVES
Control Number: n/a
Copy: SINGLE
Draft Date: 22 APR 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MONTEV01319
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: DECLASSIFIED PER MEMO P890136-0594, DELETED ACCESS #D750141-0193
Executive Order: 11652 GDS
Errors: n/a
Film Number: P890136-0719
From: MONTEVIDEO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197504104/baaaatmk.tel
Line Count: 161
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 12 SEP 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 SEP 2003 by ElyME>; APPROVED <30 OCT 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: ELAB, UY, AIFLD, (BRAZEAL, AURELIA), (SMITH, JACK)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006